#### STANDARDS AND ETHICS COMMITTEE

Date and Time: Thursday, 18 June 2020 at 2.00 p.m.

Venue: Virtual Meeting

https://rotherham.public-i.tv/core/portal/webcasts

#### AGENDA

#### 1. Apologies for absence

To receive the apologies of any Member who is unable to attend today's meeting.

#### 2. Minutes of the previous meeting held on 12 March 2020 (Pages 1 - 3)

To consider and approve the minutes of the previous meeting held on 12 March 2020, as a true and correct record of the proceedings.

#### 3. Declarations of interest

To receive declarations of interest from Members in respect of items listed on the agenda.

#### 4. Exclusion of press and public

To consider whether the press and public should be excluded from the meeting during consideration of any part of the agenda.

#### 5. Membership of Standards and Ethics Committee

To note that the membership of the Standards and Ethics Committee in the 2019-20 municipal year, including Independent Members and Parish and Town Council Members, has been continued for the 2020-21 municipal year, in accordance with the decision of the Council on 3 June 2020 and the Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority and Police and Crime Panel Meetings) (England and Wales) Regulations 2020.

#### 6. Consultation Model Code of Conduct (Pages 4 - 48)

To consider a report requesting the Standards and Ethics Committee's views and comments as part of the LGA consultation on their draft model Code of Conduct.

# 7. Review of Concerns Raised Pursuant to the Whistle-blowing Policy (Pages 49 - 53)

To give consideration to a report regarding concerns raised pursuant to the Whistleblowing Policy and the actions taken to address these matters.

#### 8. Review of Complaints (Pages 54 - 59)

To give consideration to a report updating the Committee on the Complaints received against Members of the Council, and Town and Parish Councillors alleging a breach of the Code of Conduct.

#### 9. Urgent business

To determine any item which the Chair is of the opinion should be considered as a matter of urgency.

#### 10. Date and time of next meeting

The next meeting of the Standards and Ethics Committee will take place on 17 September 2020, commencing at 2.00 p.m.

SHARON KEMP,

Chief Executive.

#### STANDARDS AND ETHICS COMMITTEE - 12/03/20

# STANDARDS AND ETHICS COMMITTEE Thursday, 12th March, 2020

Present:- Councillor McNeely (in the Chair); Councillors Clark, Cooksey, D. Cutts, Sheppard, Simpson, Vjestica, Mr. D. Bates, Mr. D. Rowley and Mr. R. Swann and also Mrs. M. Evers and Mrs. J. Porter.

Apologies for absence were received from Mr. P. Beavers, Mrs. A. Bingham, Mr. P. Edler, Mrs. K. Penney and Mr D. Roper-Newman.

#### 67. DECLARATIONS OF INTEREST

There were no declarations of interest.

#### 68. EXCLUSION OF PRESS AND PUBLIC

Whilst there were no members of the press or public present at the meeting; it was

#### Resolved:

That, under Section 100A(4) of the Local Government Act 1972, the press and public be excluded from the meeting for agenda item 6 (Concerns raised pursuant to the Whistleblowing Policy) and agenda item 7 (Consideration of Complaints) on the grounds that it involves the likely disclosure of exempt information as defined in Paragraphs 1 and 2 of Part I of Schedule 12A to the Local Government Act 1972.

#### 69. MINUTES OF THE PREVIOUS MEETING HELD ON 30 JANUARY 2020

#### Resolved:-

That the minutes of the meeting of Standards and Ethics Committee held on 30 January 2020 be approved as a true and correct record of the proceedings.

#### 70. SOCIAL MEDIA GUIDANCE

Consideration was given to a report submitted by the Deputy Monitoring Officer, providing guidance around Members' engagement with social media.

The report cautioned Members against making any statements on social media in their capacity as councillors that could be found to be defamatory, untrue, or in other ways contrary to the Code of Conduct.

#### STANDARDS AND ETHICS COMMITTEE - 12/03/20

It was noted that the Council and the Standards and Ethics Committee had a statutory duty to promote and maintain high standards of conduct. The information set out in the report re-iterated that Members should comply with the Code of Conduct when using Social Media, thereby contributing to the promotion and maintenance of high standards of conduct.

Toward this end, Members were referred to further guidance as to the risks, benefits, and safe approaches to social media use in the Local Government Association's "Councillor's Guide to Handling Intimidation."

In discussion, it was suggested that this guidance be provided to all Members and included as part of induction training for New Members in future.

Members also discussed some possible ways the Standards and Ethics Committee might in future effectively hold Members to account in respect to upholding the Code of Conduct in their social media use. It was noted that upcoming legislation will inform the way we handle future suspected violations of the Code of Conduct with respect to social media use.

#### Resolved:-

- 1. That the report be noted.
- 2. That the Monitoring Officer be requested to organise appropriate Social Media training for councillors as part of New Member Induction following the municipal elections.
- That the Monitoring Officer issue guidance to Members on their use of Social Media via the Members Update, based on the content of this report.

## 71. CONCERNS RAISED PURSUANT TO THE WHISTLEBLOWING POLICY

Consideration was given to the report and appendix presented by the Deputy Monitoring Officer which provided an overview of Whistleblowing cases received over the past year.

Particular reference was made to the appendix to the report which set out clearly the description of the concerns received and action taken.

#### Resolved:-

That the Whistleblowing concerns raised over the previous year and the actions taken to address these matters be noted.

#### 72. CONSIDERATION OF COMPLAINTS

Consideration was given to the report presented by the Deputy Monitoring Officer, detailing the progress with the handling of complaints relating to breaches of the Council's Code of Conduct for Members and Town and Parish Councillors. The report listed the current cases of complaint and the action being taken in respect of each one. Reference was made to each related case and recommended outcomes/actions identified were highlighted.

#### Resolved:-

- 1. That the report be received and the contents noted.
- 2. That the progress in respect of each case be noted pursuant to the Standards and Ethics Committee Complaints Procedure

#### 73. URGENT BUSINESS

Consideration was given to the membership of the Committee, especially regarding upcoming reappointment of the independent, co-opted Members and reselection of Parish Councillors who serve on the Committee. It was noted that the membership of two of the Committee's independent Members had been extended through the end of the 2019-2020 municipal year.

#### Resolved:-

1. That the proposed renewal of the membership of the Committee's independent, co-opted Members and Parish Councillors be considered at the next meeting of the Standards and Ethics Committee and recommended to Council for determination.

#### 74. DATE AND TIME OF NEXT MEETING

#### Resolved:-

That the next meeting of the Standards and Ethics Committee be held on Thursday 18 June 2020 in Rotherham Town Hall.



Public Report Standards and Ethics Committee

#### **Committee Name and Date of Committee Meeting**

Standards and Ethics Committee – 18 June 2020

#### **Report Title**

Consultation on the LGA Model Member Code of Conduct

Is this a Key Decision and has it been included on the Forward Plan?

## **Strategic Director Approving Submission of the Report** N/A

#### Report Author(s)

Stuart Fletcher, Deputy Monitoring Officer/Service Manager, Legal Services 01709 823523 or stuart.fletcher@rotherham.gov.uk

#### Ward(s) Affected

Borough-Wide

#### **Report Summary**

A report requesting the Standards and Ethics Committee's views and comments as part of the LGA consultation on their draft model Code of Conduct

#### Recommendations

- 1. That the Committee provides its views and comments in response to the LGA consultation guestions included in the report.
- 2. That the Monitoring Officer submit a consultation response to the LGA based on the Committee members comments.

#### **List of Appendices Included**

Appendix 1 – Draft Model Member Code of Conduct

Appendix 2 - Excerpt from the LGA website re. arrangements for consultation

Appendix 3 - Consultation questions

Appendix 4 - Current members Code of Conduct

#### **Background Papers**

CSPL – Review of Local Government Ethical Standards

#### Consideration by any other Council Committee, Scrutiny or Advisory Panel

#### **Council Approval Required**

No

**Exempt from the Press and Public**No

#### Consultation on the LGA Model Member Code of Conduct

#### 1. Background

- 1.1 Members will recall the Committee on Standards in Public Life report into Local Government Ethical Standards being reported to the Committee in March 2019. One of the recommendations of the report was that the LGA review the current model Member code of Conduct, and prepare a draft model Member Code of Conduct.
- 1.2 As such the LGA held an event on Civility in Public Life with a range of stakeholders at the end of last year and three consultation workshops at the beginning of this year. Consultants which the LGA has retained have examined examples of good practice, both in local government and other professions and produced a draft model Member Code of Conduct as the result of that initial work. The draft model Member Code of Conduct is at Appendix 1.
- 1.3 The LGA is now consulting on the draft model Member Code of Conduct. The consultation runs from Monday, 8 June until Monday, 17 August 2020. The exact arrangements for the consultation are set out on the LGA's website, at <a href="https://www.local.gov.uk/code-conduct-consultation-2020">https://www.local.gov.uk/code-conduct-consultation-2020</a>. The arrangements in respect of the consultation, as set out on the LGA's website are set out at Appendix 2, for ease of reference.
- 1.4 The introduction to the draft model Code of conduct, setting out the importance of the role of the Councilor and holding Councillors to account, as taken from the LGA website is set out below:

#### Local Government Association Model Member Code of Conduct

The Local Government Association (LGA) is providing this Model Member Code of Conduct as part of its work on supporting the sector to continue to aspire to high standards of leadership and performance.

The role of councillor in all tiers of local government is a vital part of our country's system of democracy. In voting for a local councillor, the public is imbuing that person and position with their trust. As such, it is important that as councillors we can be held accountable and all adopt the behaviours and responsibilities associated with the role. The conduct of an individual councillor affects the reputation of all councillors. We want the role of councillor to be one that people aspire to and want to participate with. We want to continue to attract individuals from a range of backgrounds and circumstances who understand the responsibility they take on and are motivated to make a positive difference to their local communities.

All councils are required to have a local Member Code of Conduct. This Model Member Code of Conduct has been developed in consultation with the sector and is offered as a template for councils to adopt in whole and/or with local amendments. The LGA will undertake an annual review of the Code to ensure it continues to be fit-for-purpose, particularly with respect to advances in technology, social media and any relevant changes in legislation. The LGA

can also offer support, training and mediation to councils and councillors on the application of the Code, whilst the National Association of Local Councils (NALC) and the county associations of local councils can offer advice and support to town and parish councils.

- 1.5 The questions which the LGA has provided to be answered as part of the consultation appear at Appendix 3. It is proposed that the Committee discuss each of the issues raised in the consultation questions and if possible, put forward its views at the meeting on 18 June, in order that an online consultation form may be completed by the Monitoring Officer thereafter.
- 1.6 It is also possible for a narrative, or further comments to be submitted on behalf of the Council as part of the consultation, and this may also be discussed at the forthcoming meeting. Committee Members should also be aware that the consultation can be completed by individuals should they wish to do so.
- 1.7 For ease of reference, the Council's current Members Code of Conduct is attached at Appendix 4.
- 2. Key Issues
- 2.1 Key issues are set out above.
- 3. Options considered and recommended proposal
- 3.1 Recommendations are set out above.
- 4. Consultation on Proposal
- 4.1 N/A
- 5. Timetable and Accountability for Implementing this Decision
- 5.1 N/A
- 6. Financial and Procurement Advice and Implications
- 6.1 Any work undertaken by Legal Services in dealing with this matter is within the budget for Legal Services.
- 7. Legal Advice and Implications
- 7.1 The Council and the Standards and Ethics Committee have a statutory duty to promote and maintain high standards of conduct. An appropriate Code of Conduct is an important part of complying with that duty.
- 8. Human Resources Advice and Implications
- 8.1 None.

- 9. Implications for Children and Young People and Vulnerable Adults
- 9.1 None.
- 10. Equalities and Human Rights Advice and Implications
- 10.1 None
- 11. Implications for Partners
- 11.1 None.
- 12. Risks and Mitigation
- 12.1 There is a risk that if the Council does not have an appropriate Code of Conduct, then public trust in local democracy could be undermined.
- 13. Accountable Officer(s)

Bal Nahal, Head of Legal Services

Report Author: Stuart Fletcher, Deputy Monitoring Officer/Service Manager,

Legal Services

01709 823523 or stuart.fletcher@rotherham.gov.uk

This report is published on the Council's website.



# **Local Government Association**Model Member Code of Conduct

# Introduction

The Local Government Association (LGA) is providing this Model Member Code of Conduct as part of its work on supporting the sector to continue to aspire to high standards of leadership and performance.

The role of councillor in all tiers of local government is a vital part of our country's system of democracy. In voting for a local councillor, the public is imbuing that person and position with their trust. As such, it is important that as councillors we can be held accountable and all adopt the behaviours and responsibilities associated with the role. The conduct of an individual councillor affects the reputation of all councillors. We want the role of councillor to be one that people aspire to and want to participate with. We want to continue to attract individuals from a range of backgrounds and circumstances who understand the responsibility they take on and are motivated to make a positive difference to their local communities.

All councils are required to have a local Member Code of Conduct. This Model Member Code of Conduct has been developed in consultation with the sector and is offered as a template for councils to adopt in whole and/or with local amendments. The LGA will undertake an annual review of the Code to ensure it continues to be fit-for-purpose, particularly with respect to advances in technology, social media and any relevant changes in legislation. The LGA can also offer support, training and mediation to councils and councillors on the application of the Code, whilst the National Association of Local Councils (NALC) and the county associations of local councils can offer advice and support to town and parish councils.

As a councillor we all represent local residents, work to develop better services and deliver local change. The public have high expectations of us and entrust us to represent everyone (in our ward/town/parish), taking decisions fairly, openly, transparently and with civility. Councillors should also be treated with civility by members of the public, other councillors and council employees. Members have both individual and collective responsibility to maintain these standards, support expected behaviour and challenge behaviour which falls below expectations. This Code, therefore, has been designed to protect our democratic role, encourage good conduct and safeguard the public's trust in local government.

Councillor Izzi Seccombe OBE

Leader, LGA Conservative Group

Councillor Nick Forbes CBE Leader, LGA Labour Group

Nick forher

Councillor Howard Sykes MBE
Leader, LGA Liberal Democrats Group

Councillor Marianne Overton MBE
Leader, LGA independent Group

#### **Purpose**

The purpose of this Code of Conduct is to assist councillors in modelling the behaviour that is expected of them, to provide a personal check and balance, and to set out the type of conduct against which appropriate action may be taken. It is also to protect yourself, the public, fellow councillors, council officers and the reputation of local government. It sets out the conduct expected of all members and a minimum set of obligations relating to conduct. The overarching aim is to create and maintain public confidence in the role of member and local government.

#### Application of the Code

The Code of Conduct applies to you when you are acting [or claiming or giving the impression that you are acting]1 in [public or in]2 your capacity as a member or representative of your council, although you are expected to uphold high standards of conduct and show leadership at all times. The Code applies to all forms of member communication and interaction, including written, verbal, non-verbal, electronic and via social media, [including where you could be deemed to be representing your council or if there are potential implications for the council's reputation.] Model conduct and expectations is for guidance only, whereas the specific obligations set out instances where action will be taken.

# The seven principles of public life

Everyone in public office at all levels – ministers, civil servants, members, council officers – all who serve the public or deliver public services should uphold the seven principles of public life. This Code has been developed in line with these seven principles of public life, which are set out in appendix A.

#### Model member conduct

In accordance with the public trust placed in me, on all occasions I will:

- · act with integrity and honesty
- · act lawfully
- · treat all persons with civility; and
- lead by example and act in a way that secures public confidence in the office of councillor

In undertaking my role, I will:

- impartially exercise my responsibilities in the interests of the local community
- not improperly seek to confer an advantage, or disadvantage, on any person
- · avoid conflicts of interest
- exercise reasonable care and diligence; and
- ensure that public resources are used prudently and in the public interest

# Specific obligations of general conduct

This section sets out the minimum requirements of member conduct. Guidance is included to help explain the reasons for the obligations and how they should be followed. These obligations must be observed in all situations where you act [or claim or give the impression that you are acting] as a councillor [or in public], including representing your council on official business and when using social media.

#### As a councillor I commit to:

#### Civility

- Treating other councillors and members of the public with civility.
- 2. Treating council employees, employees and representatives of partner organisations and those volunteering for the councils with civility and respecting the role that they play.

Civility means politeness and courtesy in behaviour, speech, and in the written word. Debate and having different views are all part of a healthy democracy. As a councillor you can express, challenge, criticise and disagree with views, ideas, opinions and policies in a civil manner. You should not subject individuals, groups of people or organisations to unreasonable or excessive personal attack.

In your contact with the public you should treat them courteously. Rude and offensive behaviour lowers the public's expectations and confidence in its elected representatives.

In return you have a right to expect courtesy from the public. If members of the public are being abusive, threatening or intimidatory you are entitled to close down any conversation in person or online, refer them to the council, any social media provider or if necessary, the police. This also applies to members, where action could then be taken under the Member Code of Conduct.

#### Bullying and harassment

3. Not bullying or harassing any person.

Bullying may be characterised as offensive, intimidating, malicious or insulting behaviour, an abuse or misuse of power through means that undermine, humiliate, denigrate or injure the recipient. The bullying might be a regular pattern of behaviour or a one-off incident, happen face-to-face, on social media, in emails or phone calls, happen in the workplace or at work social events and not always be obvious or noticed by others.

#### Page 12

The Equality Act 2010 defines harassment as 'unwanted conduct related to a relevant protected characteristic, which has the purpose or effect of violating an individual's dignity or creating an intimidating, hostile, degrading, humiliating or offensive environment for that individual'. The relevant protected characteristics are age, disability, gender reassignment, race, religion or belief, sex, and sexual orientation.

# Impartiality of officers of the council

4. Not compromising, or attempting to compromise, the impartiality of anyone who works for, or on behalf of, the council.

Officers work for the council as a whole and must be politically neutral (unless they are political assistants). They should not be coerced or persuaded to act in a way that would undermine their neutrality. Although you can question officers in order to understand, for example, their reasons for proposing to act in a particular way, or the content of a report that they have written, you must not try and force them to act differently, change their advice, or alter the content of that report, if doing so would prejudice their professional integrity.

# Confidentiality and access to information

- 5. Not disclosing information given to me in confidence or disclosing information acquired by me which I believe is of a confidential nature, unless I have received the consent of a person authorised to give it or I am required by law to do so.
- 6. Not preventing anyone getting information that they are entitled to by law.

Local authorities must work openly and transparently, and their proceedings and

printed materials are open to the public except in certain circumstances. You should work on this basis but there will be times when it is required by law that discussions, documents and other information relating to or held by the council are treated in a confidential manner. Examples include personal data relating to individuals or information relating to ongoing negotiations.

#### Disrepute

7. Not bringing my role or council into disrepute.

Behaviour that is considered dishonest and/or deceitful can bring your council into disrepute. As a member you have been entrusted to make decisions on behalf of your community and your actions and behaviour are subject to greater scrutiny than that of ordinary members of the public. You should be aware that your actions might have an adverse impact on other councillors and/or your council.

#### Your position

8. Not using, or attempting to use, my position improperly to the advantage or disadvantage of myself or anyone else.

Your position as a member of the council provides you with certain opportunities, responsibilities and privileges. However, you should not take advantage of these opportunities to further private interests.

# Use of council resources and facilities

9. Not misusing council resources.

You may be provided with resources and facilities by the council to assist you in carrying out your duties as a councillor. Examples include office support, stationery and equipment such as phones, and computers and transport. These are given

to you to help you carry out your role as a councillor more effectively and not to benefit you personally.

#### Interests

#### 10. Registering and declaring my interests.

You need to register your interests so that the public, council employees and fellow members know which of your interests might give rise to a conflict of interest. The register is a document that can be consulted when (or before) an issue arises, and so allows others to know what interests you have, and whether they might give rise to a possible conflict of interest. The register also protects you. You are responsible for deciding whether or not you should declare an interest in a meeting, but it can be helpful for you to know early on if others think that a potential conflict might arise.

It is also important that the public know about any interest that might have to be declared by you or other members, so that decision making is seen by the public as open and honest. This helps to ensure that public confidence in the integrity of local governance is maintained. Discuss the registering and declaration of interests with your Monitoring Officer/Town or Parish Clerk and more detail is set out in appendix B.

#### Gifts and hospitality

- 11. Not accepting significant gifts or hospitality from persons seeking to acquire, develop or do business with the council or from persons who may apply to the council for any permission, licence or other significant advantage.
- 12. Registering with the monitoring officer any gift or hospitality with an estimated value of at least £25 within 28 days of its receipt.

You should exercise caution in accepting any gifts or hospitality which are (or which you reasonably believe to be) offered to you

because you are a member. However, you do not need to register gifts and hospitality which are not related to your role as a member, such as Christmas gifts from your friends and family, or gifts which you do not accept. However, you may wish to notify your monitoring officer of any significant gifts you are offered but refuse which you think may have been offered to influence you.

Note – items in square brackets [x] refer to recommendations made by the Committee on Standards in Public Life and may be part of a future Government consultation. This includes possible future sanctions and appeals processes.

# Breaches of the Code of Conduct

Most councillors conduct themselves appropriately and in accordance with these standards. Members have both individual and collective responsibility to maintain these standards, support expected behaviour and challenge behaviour which falls below expectations.

Section 27 of the Localism Act 2011 requires relevant authorities to promote and maintain high standards of conduct by members and co-opted members of the authority. Each local authority must publish a code of conduct, and it must cover the registration of pecuniary interests, the role of an 'independent person' to advise on and investigate alleged breaches, and sanctions to be imposed on any councillors who breach the Code.

The 2011 Act also requires local authorities to have mechanisms in place to investigate allegations that a member has not complied with the Code of Conduct, and arrangements under which decisions on allegation may be made.

Failure to comply with the requirements to register or declare disclosable pecuniary interests is a criminal offence. Taking part in a meeting or voting, when prevented from doing so by a conflict caused by disclosable pecuniary interests, is also a criminal offence.

Political parties may have its own internal standards and resolution procedures in addition to the Member Code of Conduct that members should be aware of.

# Example LGA guidance and recommendations

# Internal resolution procedure

Councils should have in place an internal resolution procedure to address conduct that is in breach of the Member Code of Conduct. The internal resolution process should make it clear how allegations of breaches of the Code of Conduct are to be handled, including the role of an Independent Person, the appeals process and can also include a local standards committee. The internal resolution procedure should be proportionate, allow for members to appeal allegations and decisions, and allow for an escalating scale of intervention. The procedure should be voted on by the council as a whole.

In the case of a non-criminal breach of the Code, the following escalating approach can be undertaken.

If the breach is confirmed and of a serious nature, action can be automatically escalated.

- an informal discussion with the monitoring officer or appropriate senior officer
- 2. an informal opportunity to speak with the affected party/ies
- 3. a written apology
- 4. mediation
- 5. peer support
- 6. requirement to attend relevant training
- 7. where of a serious nature, a bar on chairing advisory or special committees for up to two months
- 8. where of a serious nature, a bar on attending committees for up to two months.

Where serious misconduct affects an employee, a member may be barred from contact with that individual; or if it relates to a specific responsibility of the council, barred from participating in decisions or information relating to that responsibility.

#### **Fndnotes**

- 1. CSPL recommend that "Section 27(2) of the Localism Act 2011 should be amended to state that a local authority's code of conduct applies to a member when they claim to act, or give the impression they are acting, in their capacity as a member or as a representative of the local authority".
- 2. CSPL recommend that "councillors should be presumed to be acting in an official capacity in their public conduct, including statements on publicly accessible social media. Section 27(2) of the Localism Act 2011 should be amended to permit local authorities to presume so when deciding upon code of conduct breaches."
- 3. Subject to footnotes 1 and 2 above
- 4. See CSPL website for further details www.gov.uk/government/news/theprinciples-of-public-life-25-years
- 5. ACAS's definition of bullying

# **Appendices**

#### Code Appendix A

The principles are:

#### **Selflessness**

Holders of public office should act solely in terms of the public interest.

#### Integrity

Holders of public office must avoid placing themselves under any obligation to people or organisations that might try inappropriately to influence them in their work. They should not act or take decisions in order to gain financial or other material benefits for themselves, their family, or their friends. They must declare and resolve any interests and relationships.

#### **Objectivity**

Holders of public office must act and take decisions impartially, fairly and on merit, using the best evidence and without discrimination or bias.

#### **Accountability**

Holders of public office are accountable to the public for their decisions and actions and must submit themselves to the scrutiny necessary to ensure this.

#### **Openness**

Holders of public office should act and take decisions in an open and transparent manner. Information should not be withheld from the public unless there are clear and lawful reasons for so doing.

#### Honesty

Holders of public office should be truthful.

#### Leadership

Holders of public office should exhibit these principles in their own behaviour. They should actively promote and robustly support the principles and be willing to challenge poor behaviour wherever it occurs.

#### Code Appendix B

#### Registering interests

- 1. Within 28 days of this Code of Conduct being adopted by the council or your election or appointment to office (where that is later) you must register with the Monitoring Officer the interests which fall within the categories set out in Table 1 (Disclosable Pecuniary Interests) and Table 2 (Other Registerable Interests).
- You must ensure that your register of interests is kept up-to-date and within 28 days of becoming aware of any new interest in Table 1 or 2, or of any change to a registered interest, notify the Monitoring Officer.

#### **Declaring interests**

- 3. Where a matter arises at a meeting which directly relates to an interest in Table 1, you must declare the interest, not participate in any discussion or vote on the matter and must not remain in the room unless granted a dispensation. If it is a 'sensitive interest', you do not have to declare the nature of the interest.
- 4. Where a matter arises at a meeting which directly relates to an interest in Table 2, you must declare the interest. You may speak on the matter only if members of the public are also allowed to speak at the meeting but otherwise must not take part in any discussion or vote on the matter and must not remain in the room unless you have been granted a dispensation. If it is a 'sensitive interest', you do not have to declare the nature of the interest.

- 5. Where a matter arises at a meeting which directly relates to your financial interest or well-being (and is not a Disclosable Pecuniary Interest) or a financial interest or well-being of a relative or close associate, you must declare the interest. You may speak on the matter only if members of the public are also allowed to speak at the meeting but otherwise must not take part in any discussion or vote on the matter and must not remain in the room unless you have been granted a dispensation. If it is a 'sensitive interest', you do not have to declare the nature of the interest.
- 6. Where a matter arises at a meeting which affects
  - a. your own financial interest or well-being;
  - b. a financial interest or well-being of a friend, relative, close associate; or
  - c. a body covered by table 1 below

you must disclose the interest.

7. Where the matter affects the financial interest or well-being to a greater extent than it affects the financial interests of the majority of inhabitants of the ward affected by the decision and a reasonable member of the public knowing all the facts would believe that it would affect your view of the wider public interest you must declare the interest. You may speak on the matter only if members of the public are also allowed to speak at the meeting but otherwise must not take part in any discussion or vote on the matter and must not remain in the room unless you have been granted a dispensation. If it is a 'sensitive interest', you do not have to declare the nature of the interest.

**Table 1: Disclosable Pecuniary Interests** 

Subject	Description
Employment, office, trade, profession or	Any employment, office, trade, profession or vocation carried on for profit or gain.
vocation	[Any unpaid directorship.]
Sponsorship	Any payment or provision of any other financial benefit (other than from the council) made to the councillor during the previous 12-month period for expenses incurred by him/her in carrying out his/her duties as a councillor, or towards his/her election expenses.
	This includes any payment or financial benefit from a trade union within the meaning of the <b>Trade Union and Labour Relations (Consolidation) Act 1992</b> .
Contracts	Any contract made between the councillor or his/her spouse or civil partner or the person with whom the councillor is living as if they were spouses/civil partners (or a firm in which such person is a partner, or an incorporated body of which such person is a director* or a body that such person has a beneficial interest in the securities of*) and the council —
	(a) under which goods or services are to be provided or works are to be executed; and
	(b) which has not been fully discharged.
Land and Property	Any beneficial interest in land which is within the area of the council.
	'Land' excludes an easement, servitude, interest or right in or over land which does not give the councillor or his/her spouse or civil partner or the person with whom the councillor is living as if they were spouses/civil partners (alone or jointly with another) a right to occupy or to receive income.
Licences	Any licence (alone or jointly with others) to occupy land in the area of the council for a month or longer.
Corporate tenancies	Any tenancy where (to the councillor's knowledge)—
	(a) the landlord is the council; and
	(b) the tenant is a body that the councillor, or his/her spouse or civil partner or the person with whom the councillor is living as if they were spouses/civil partners is a partner of or a director* of or has a beneficial interest in the securities* of.
Securities	Any beneficial interest in securities* of a body where—
	(a) that body (to the councillor's knowledge) has a place of business or land in the area of the council; and
	(b) either—
	(i) the total nominal value of the securities* exceeds £25,000 or one hundredth of the total issued share capital of that body; or
	(ii) if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which the councillor, or his/her spouse or civil partner or the person with whom the councillor is living as if they were spouses/civil partners has a beneficial interest exceeds one hundredth of the total issued share capital of that class.

\*'director' includes a member of the committee of management of an industrial and provident society.

#### **Table 2: Other Registerable Interests**

Any Body of which you are a member or in a position of general control or management and to which you are appointed or nominated by the council;				
Any Body—	(a) exercising functions of a public nature;			
	(b) directed to charitable purposes; or			
	(c) one of whose principal purposes includes the influence of public opinion or policy (including any political party or trade union)			
of which you are a member or in a position of general control or management.				

<sup>\*&#</sup>x27;securities' means shares, debentures, debenture stock, loan stock, bonds, units of a collective investment scheme within the meaning of the Financial Services and Markets Act 2000 and other securities of any description, other than money deposited with a building society.



#### **Local Government Association**

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REF 11.197

#### Appendix 2

# Code of conduct consultation 2020

The onset of COVID-19 and the measures that have been introduced to curb its spread have changed the workings of local government. Remote meetings and decision-making processes have been introduced, but these have not diluted the importance of high standards of conduct of local government elected members.

With more communication taking place remotely and online between members and residents, particularly through social media, there may be more difficult and heated discussions as some seek to express the fear, frustration and heightened emotions they are experiencing at this time. However, abuse, threatening and intimidatory communications continue to be unacceptable, and we have sought to address these issues in the draft code.

The LGA has committed to reviewing the current model member code of conduct, as recommended by the Committee on Standards in Public Life's report into Local Government Ethical Standards. The LGA held an event on Civility in Public Life with a range of stakeholders at the end of last year and three consultation workshops at the beginning of this year. Our consultants have also examined examples of good practice, both in local government and other professions. The LGA consultation draft model member code of conduct is the result of this initial work. It is the intention to create additional guidance, working examples and explanatory text. We very much welcome comment on the consultation draft. We would particularly like to know if it stands up to the new ways of working that have been introduced and gives enough of a steer on social media and online activity.

#### **Next steps**

The consultation on the draft member code of conduct will run for 10 weeks from **Monday 8 June** until **Monday 17 August**. We hope this will provide officers and members with enough time to reflect on the draft model member code of conduct and provide the LGA with feedback whilst they continue to respond to the COVID-19 crisis.

To facilitate the consultation we have produced an <u>online consultation</u> <u>questionnaire</u>. The questionnaire is designed for both members and officers.

We are also happy to receive narrative responses from councils or stakeholder groups via email <a href="ModelCode@local.gov.uk">ModelCode@local.gov.uk</a>. Please also email here if you have any questions regarding the consultation and/or code of conduct work.

If you are interested in discussing the draft code in more detail, we will be holding a number of webinars over the Summer. The details will be on our **LGA events page**.

The feedback from the consultation will help us develop a final draft, which will be reviewed by the LGA's Executive Advisory Board before being presented to the next LGA General Assembly, which we hope will be held in the Autumn of 2020.

Taken from:

https://www.local.gov.uk/code-conduct-consultation-2020

# THIS FORM IS FOR INFORMATION ONLY - DO NOT COMPLETE PLEASE USE THE ONLINE SURVEY FORM TO SUBMIT YOUR RESPONSE

#### LGA Consultation on Draft Model Member Code of Conduct

Thank you for taking the time to complete this consultation. This Model Member Code of Conduct [Model Member Code of Conduct.pdf] aims to be concise, written in plain English and be understandable to members, officers and the public. The Model Member Code is designed to aid members in all tiers of local government model the behaviours and high standards that anyone would expect from a person holding public office. Equally, it articulates behaviour which falls below the standards that would be expected of council members. It is designed to help set a framework for public and councillor interaction, emphasising the importance of civility and that councillors should be protected from bullying, intimidation and abuse.

The LGA has reviewed the existing Model Member Code of Conduct and updated it here incorporating the recommendations from the Committee on Standard's in Public Life's recommendations on Local Government Ethical Standards and the representation from its membership. Part of the Committee's recommendations were the introduction of sanctions for breaches of the code, alongside an appeals process. This aspect is out of scope of this consultation, as it requires legislative changes by Government, but the LGA has sought to reflect some of the possible changes by using square brackets where legal changes would be necessary. The LGA is continuing to take soundings from the sector on the issue of sanctions in anticipation of a Government response to the Committee's recommendations.

This consultation addresses key areas that the LGA would like a view on to help finalise the Code. It is aimed at councillors and officers from all tiers of local government. If you would like a wider discussion about the code, please do sign up to one of the forthcoming Webinars the LGA are holding as part of this consultation. Details will be posted on our <u>LGA events website</u>.

#### Instructions and privacy notice

You can navigate through the questions using the buttons at the bottom of each page. Use the 'previous' button at the bottom of the page if you wish to amend your response to an earlier question.

All responses will be treated confidentially. Information will be aggregated, and no individual or authority will be identified in any publications without your consent. Identifiable information may be used internally within the LGA but will only be held and processed in accordance with our <u>privacy policy</u>. We are undertaking this consultation to aid the legitimate interests of the LGA in supporting and representing authorities.

Please complete your response in one go - if you exit before submitting your response your answers may be lost. If you would like to see an overview of the questions before completing the consultation online, you can access a PDF here.

About you	
Your name	
Are you	
O A councillor	
O An officer	
Answering on behalf of a whole co	ouncil (Please provide council name below)
Other (please specify below)	OX
Please indicate your council type	00
O Community/Neighbourhood/Parish	n/Town
O District/Borough	
O County	<b>)</b> ,
Metropolitan/Unitary/London Boro	ugh
Other (please specify below)	

#### **Application of the Code**

Under the Localism Act 2012, the Code of Conduct applies to councillors only when they are acting in their capacity as a member. The LGA believes that because councillors are elected by the public and widely recognised by the public, it makes sense for them to continue to model these behaviours when they are making public comment, are identifying as a councillor and when it would be reasonable for the public to identify them as acting or speaking as a councillor. The Committee on Standards in Public Life supported this approach in their report into Local Government Ethical Standards. Whilst the LGA is waiting for Government's response to these recommendations the option has been added in square brackets as it would need changes in legislation.

Q1. To what extent do you support the proposal that councillors demonstrate the

behaviours set out in the Code when they are publicly acting as, identifying as, and/or giving the impression that they are acting as a councillor, including when representing their council on official business and when using social media?
O To a great extent
O To a moderate extent
O To a small extent
<ul><li>To a moderate extent</li><li>To a small extent</li><li>Not at all</li></ul>
O Don't know/prefer not to say
Q1a. If you would like to elaborate on your answer please do so here:
Q2. Is it sufficiently clear which parts of the Model Code are legal requirements, which are obligations, and which are guidance?  O Yes
O No O Don't know
Q3. Do you prefer the use of the personal tense, as used in the Code, or would you prefer the passive tense?  Personal tense ("I will")  Passive tense ("Councillors should")  No preference

The Code lists <u>12 specific obligations</u> – these set out a minimum standard councillors are asked to adhere to.

**Specific obligations** 

Each obligation or group of obligations is put into a wider context to explain why that particular obligation is important.

#### Q4. To what extent to you support the 12 specific obligations?

	To a great extent	To a moderate extent	To a small extent	Not at all	Don't know / Prefer not to say
Treating other councillors and members of the public with civility.				mp)	3
2. Treating council employees, employees and representatives of partner organisations and those volunteering for the councils with civility and respecting the role that they play.		~C	not	,o\`	
3. Not bullying or harassing any person.		, O			
4. Not compromising, or attempting to compromise, the impartiality of anyone who works for, or on behalf of, the council.	COUL	}			
5. Not disclosing information given to me in confidence or disclosing information acquired by me which I believe is of a confidential nature, unless I have received the consent of a person authorised to give it or I am required by law to do so.					
6. Not preventing anyone getting information that they are entitled to by law.					
7. Not bringing my role or council into disrepute.					
8. Not using, or attempting to use, my position improperly to the advantage or disadvantage of myself or anyone else.					

<ol><li>Not misusing council resources.</li></ol>					
10. Registering and declaring my interests.					
11. Not accepting significant gifts or hospitality from persons seeking to acquire, develop or do business with the council or from persons who may apply to the council for any permission, licence or other significant advantage.				ample	X.O
12. Registering with the monitoring officer any gift or hospitality with an estimated value of at least £25 within 28 days of its receipt.		O <sub>C</sub>	not		
Q5. If you would like to propose provide more comment on a spe			•	or would like	e to
	0.				
. (					
Q6. Would you prefer to see the	obligations	as a long lis	t followed by	the guidance	e, or as
it is set out in the current draft,					
O As a list					
Each specific obligation fol	lowed by its r	elevant guida	ince		
No preference		-			

Q7. To what extent to you think the concept of 'acting with civility' is sufficiently clear?
O To a great extent
O To a moderate extent
O To a small extent
O Not at all
O Don't know/prefer not to say
Q7a. If you would like to suggest an alternative phrase that captures the same meaning or would like to provide a comment on this concept, please do so here:
Q8. To what extent do you think the concept of 'bringing the council into disrepute' is sufficiently clear?
O To a great extent
O To a moderate extent
O To a small extent
O Not at all
On't know/prefer not to say
KO,
Q8a. If you would like to suggest an alternative phrase that captures the same meaning or would like to provide a comment on this concept, please do so here:

Q9. To what extent do you support the definition of bullying and harassment used in the code in a local government context?
O To a great extent
O To a moderate extent
O To a small extent
O Not at all
On't know/prefer not to say
Q9a. If there are other definitions you would like to recommend, please provide them here.
Q10. Is there sufficient reference to the use of social media?
○ Yes
○ No
On't know/prefer not to say
Q10a. Should social media be covered in a separate code or integrated into the overall code of conduct?
Separate code
Integrated into the code  Don't know/prefer not to say
Q10b. If you would like to make any comments or suggestions in relation to how the use
of social media is covered in the code please do so here:

#### Registration and declarations of interests

The law at present requires, as a minimum, registration and declaration of 'Disclosable Pecuniary Interests' - that is matters which directly relate to the councillor and their partner if applicable.

The LGA is proposing that all councillors are required to declare interests where matters also relate to or affect other family members or associates. The LGA has broadened the requirement to declare interests beyond this current statutory minimum in line with a recommendation from the Committee on Standards in Public Life. These specific provisions are set out in **Appendix B** of the Code.

Q11. To what extent to you support the code going beyond the current requirement to declare interests of the councillor and their partner?
O To a great extent
O To a moderate extent
O To a small extent
O Not at all
O Don't know/prefer not to say
Q11a. If you would like to elaborate on your answer please do so here:
40
Q12. Should the requirement to declare interests be in the main body of the code or in the appendix where the draft model code currently references it?
In the main body of the code
In the appendix
Other (please specify below)
O Don't know/prefer not to say

<b>Q12a.</b> If you would like to make any commorequirement to declare interests is covered	_	_		now the	
					×0
It is also suggested that more outside inte minimum. These are set out in <b>Table 2 of</b> the community transparency about other be	the Appen	dix and are	designed t	to demons	
Q13. To what extent do you support the registration?	einclusion	of these add	ditional	ategories	for
	To a great extent	To a moderate extent	To a small extent	Not at all	Don't know / Prefer not to say
Any organisation, association, society or party of which you are a member or in a position of general control or management and to which you are appointed or nominated by the council	114	0			
Any organisation, association, society or party that exercises functions of a public nature of which you are a member or in a position of general control or management					
Any organisation, association, society or party directed to charitable purposes					
Any organisation, association, society or party of whose principal purposes includes the influence of public opinion or policy (including any political party or trade union)					
Q13a. If you would like to propose addition	nal or altern	ative <b>catego</b>	<b>ries</b> for re	egistration,	please
provide them here:					

Q14. To what extent to you support the proposed requirement that councillors do not accept significant gifts as set out in Obligation 11?
O To a great extent
○ To a moderate extent
○ To a small extent
O Not at all
<ul><li>To a small extent</li><li>Not at all</li><li>Don't know/prefer not to say</li></ul>
Q14a. If you would like to elaborate on your answer please do so here:
Q15. The draft code proposes £25 as the threshold for registering gifts and hospitality. Is this an appropriate threshold?
○ Yes
Yes, but the amount should be reviewed annually with the code's review
ONo, it should be lower (please specify amount)
No, it should be higher (please specify amount)
On't know/prefer not to say
(O)
Q16. The LGA will be producing accompanying guidance to the code. Which of the following types of guidance would you find most useful? Please rank 1-5, with 1 being
the most useful.
Regularly updated examples of case law
Explanatory guidance on the code
Case studies and examples of good practice
Supplementary guidance that focuses on specific areas, e.g., social media Improvement support materials, such as training and e-learning packages

168	. If you would like to suggest any other accompanying guidance please do so he
_	
17.	If you would like to make any further comments about the code please so here:
1 <b>7.</b> - - -	If you would like to make any further comments about the code please so here:

Once you press the 'Submit' button below, you will have completed your response.

Many thanks for taking the time to respond to this consultation. You are in control of any personal data that you have provided to us in your response. You can contact us at all times to have your information changed or deleted. You can find our full privacy policy here: <a href="click here to see our privacy policy">click here to see our privacy policy</a>

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#### ROTHERHAM BOROUGH COUNCIL

#### CODE OF CONDUCT FOR MEMBERS AND CO-OPTED MEMBERS

#### PART 1

#### **General Provisions**

#### Introduction and interpretation

- **1.** (1) This Code applies to <u>you</u> as a member of Rotherham Borough Council ("the Council").
  - (2) It is your responsibility to comply with the provisions of this Code and uphold the seven principles of public life set out in Annex 1 to this Code.
  - (3) In this Code –

A "meeting of the Council" means any meeting of -

- (a) the Council;
- (b) the Cabinet, a committee of the Cabinet or a member of the Cabinet acting under delegated powers;
- (c) the Council's committees, sub-committees, joint committees, joint sub-committees, or area committees.

A "member" includes a co-opted member who is entitled to vote on any question that falls to be decided at any meeting that falls within paragraphs (a) - (c) above.

#### Scope

- 2. (1) Except when you are acting as a representative of the Council when sub-paragraph (2) applies, you must comply with this Code whenever you
  - (a) conduct the business of the Council (which, in this Code, includes the business of the office to which you are elected or appointed); or
  - (b) act, claim to act or give the impression you are acting as a representative of the Council.
  - (2) Where you act as a representative of the Council –

- (a) on any of the authorities which are under a duty to have a similar code of conduct to this Code, you must comply with that authority's code of conduct when acting for that authority;
- (b) on any organisation or body that is not obliged to have a code of conduct, you must comply with this Code except to the extent that this Code conflicts with any other lawful obligations to which that other organisation or body may be subject.

# **General obligations**

- 3. (1) You must treat others with respect.
  - (2) You must not -
    - (a) do anything which may cause the Council to breach any of the equality duties;
    - (b) bully any person;
    - (c) do anything which compromises or is likely to compromise the impartiality of those who work for, or on behalf of, the Council.

#### 4. You must not –

- (a) disclose information given to you in confidence by anyone, or information acquired by you which you believe, or ought reasonably to be aware, is of a confidential nature, except where –
  - (i) you have the consent of a person authorised to give it;
  - (ii) you are required by law to do so;
  - (iii) the disclosure is made to a third party for the purpose of obtaining professional advice provided that the third party agrees not to disclose the information to any other person; or
  - (iv) the disclosure is -
    - (aa) reasonable and in the public interest; and
    - (bb) made in good faith and in compliance with the reasonable requirements of the Council; or
- (b) prevent another person from gaining access to information to which that person is entitled by law.

- 5. You must not conduct yourself in a manner which could reasonably be regarded as bringing your office or the Council into disrepute.
- 6. You
  - (a) must not use or attempt to use your position as a member improperly to confer on or secure for yourself, or any other person, an advantage or disadvantage; and
  - (b) must, when using or authorising the use by others of the resources of the Council
    - (i) act in accordance with the Council's reasonable requirements;
    - (ii) ensure that such resources are not used improperly for political purposes (including party political purposes); and
  - (c) must have regard to any applicable Local Authority Code of Publicity made under the Local Government Act 1986.
- 7. (1) When reaching decisions on any matter you must have regard to any relevant advice provided to you by the Council's
  - (a) chief finance officer (the Strategic Director of Resources); or
  - (b) monitoring officer (the Director of Legal and Democratic Services),

where that officer is acting pursuant to his or her statutory duties.

- (2) You must give reasons for all decisions in accordance with any statutory requirements and any reasonable additional requirements imposed by the Council.
- 8. Guidance as to the operation and interpretation of this Code of Conduct is provided by the principles set out in the supplemental document, attached hereto entitled "A healthy system of democratic leadership and accountability"

#### PART 2

#### Interests

#### **Personal interests**

- 8. You have a personal interest in any business of the Council where either it relates to or is likely to affect
  - (i) any body of which you are a member or in a position of general control or management and to which you are appointed or nominated by the Council;
  - (ii) any body
    - (aa) exercising functions of a public nature;
    - (bb) directed to charitable purposes;
    - (cc) one of whose principal purposes includes the influence of public opinion or policy (including any political party or trade union); or
    - (dd) which is a private club or society, such as the Freemasons, a recreational club, working men's club or private investment club,

of which you are a member or in a position of general control or management;

- (iii) the interests of any person from whom you have received a gift or hospitality with an estimated value of at least £25; or
- (iv) a decision in relation to that business might reasonably be regarded as affecting the well-being or financial position of you or a member of your family or a close friend or someone with whom you have a close association to a greater extent than it would affect the majority of other council tax payers, ratepayers or inhabitants of your ward or electoral area.

# Disclosable pecuniary interests

- 9 (1) You have a "disclosable pecuniary interest" in any business of the Council where it is a pecuniary interest of yours or a pecuniary interest of
  - (a) your spouse or civil partner,

- (b) a person with whom you are living as if husband and wife, or
- (c) a person with whom you are living as if you are civil partners

and you are aware that that other person has the interest and the interest falls within the categories of pecuniary interests classed as disclosable pecuniary interests in regulations made by the Secretary of State from time to time under section 30 (3) of the Localism Act 2011.

(2) The current disclosable pecuniary interests are listed in Annex 2 to this Code

#### **Notification of interests**

- 10. You must notify the Council's monitoring officer of any interest that is classed as a personal interest or a disclosable pecuniary interest
  - (a) within 28 days of becoming a member or co-opted member of the Council;
  - (b) within 28 days of acquiring any interest or becoming aware of any such interest;
  - (c) within 28 days of any change to an interest that you have previously registered; or
  - (d) within 28 days of disclosing an interest at a meeting of the Council

#### **Disclosure of interests**

- 11. (1) Where you have a **personal interest** in any business of the Council and you attend a meeting of the Council at which the business is considered unless the interest is a sensitive interest (see subparagraph (3)), you must disclose the existence and nature of that interest and then consider whether the interest is of such significance that it warrants withdrawal from and no further participation in the discussion or vote on that item, with any such withdrawal from the meeting being recorded in the minutes.
  - (2) Where you have a **disclosable pecuniary interest** in any business of the Council and you attend a meeting of the Council at which the business is considered, unless the interest is a sensitive interest (see sub-paragraph (3)), you must disclose the existence and nature of that interest and, unless you have been granted a dispensation (see sub-paragraph (4)), you must not take part in the discussion or vote on that

- item and must withdraw from the meeting room, including the public gallery, before the item is considered by the meeting.
- (3) You need not disclose the nature of any **personal interest** or **disclosable pecuniary interest** in an item of business where the Council's monitoring officer considers that disclosure of the details of the interest ("a sensitive interest") could lead to you or a person connected with you being subject to violence or intimidation.
- (4) Sub-paragraph (2) and (3), do not apply where the monitoring officer or the Standards Committee, as the case may be, has granted a dispensation to enable you to take part in the discussion of, or vote on that item, or both.

#### Offences

- 12 You commit an offence if without reasonable excuse
  - (a) you fail to notify the monitoring officer within 28 days of becoming a member of the Council of any disclosable personal interests that you have;
  - (b) you fail to disclose at a meeting of the Council the nature and extent of a disclosable pecuniary interest that you have, and are aware of having, in an item of business that is being considered at the meeting, unless
    - (i) the interest is a sensitive interest and paragraph 11 (3) applies;
    - (ii) the interest is entered in the Register of Members' Interests maintained by the monitoring officer; or
    - (iii) the monitoring officer has been notified that you have such an interest but the register has not yet been updated ("a pending notification");
  - (c) you fail to notify the monitoring officer of a disclosable pecuniary interest that you have disclosed at a meeting of the Council, or where you are a member of the Cabinet at your delegated powers meeting, as the case may be, within 28 days of the date on which you made the disclosure;
  - (d) you participate in any discussion of, or vote on, any item of business at a meeting of the Council in which you have a disclosable pecuniary interest of which you are aware, unless you have been granted a dispensation in accordance with paragraph 11 (4), or

(e) you have a disclosable pecuniary interest of which you are aware in any item of business to be dealt with, or being dealt with, by you as a member of the Cabinet acting under delegated powers and despite having that interest continue to deal with that item of business, except where such dealing is for the purpose of arranging for the item to be dealt with otherwise than by you.

Terms within this Code of Conduct are given their normal English meaning, for example, to bully is defined in the Oxford English Dictionary as "to use superior strength or influence to intimidate (someone) typically to force them to do something"

#### ANNEX 1

#### The Seven Principles of Public Life

#### Selflessness

Holders of public office should act solely in terms of the public interest.
 They should not do so in order to gain financial or other benefits for themselves, their family or their friends.

#### Integrity

2. Holders of public office should not place themselves under any financial or other obligation to outside individuals or organisations that might seek to influence them in the performance of their official duties.

#### **Objectivity**

3. In carrying out public business, including making public appointments, awarding contracts, or recommending individuals for rewards and benefits, holders of public office should make choices on merit.

#### **Accountability**

4. Holders of public office are accountable for their decisions and actions to the public and must submit themselves to whatever scrutiny is appropriate to their office.

#### **Openness**

 Holders of public office should be as open as possible about all the decisions and actions that they take. They should give reasons for their decisions and restrict information only when the wider public interest clearly demands.

#### Honesty

6. Holders of public office have a duty to declare any private interests relating to their public duties and to take steps to resolve any conflicts arising in a way that protects the public interest.

#### Leadership

7. Holders of public office should promote and support these principles by leadership and example.

#### **DISCLOSABLE PECUNIARY INTERESTS**

In accordance with Section 30(3) of the Localism Act 2011 a pecuniary interest is a "disclosable pecuniary interest" in relation to a member, if it is of a description specified below and either

- is an interest of the member, or
- is an interest of:-

the member's spouse or civil partner

a person with whom the member is living as husband and wife, or

a person with whom the member is living as if they were civil partners,

and the member is aware that the other person has the interest.

However it should be noted that the disclosure of sponsorship is only in relation to the sponsorship of the member and not in relation to a spouse or civil partner.

In the Table below -

"body in which you have a beneficial interest" means a firm in which the relevant person is a partner or a body corporate of which the relevant person is a director, or in the securities of which the relevant person has a beneficial interest;

"director" includes a member of the committee of management of an industrial and provident society;

"land" excludes an easement, servitude, interest or right in or over land which does not carry with it a right for the relevant person (alone or jointly with another) to occupy the land or to receive income;

"relevant period" means the period of 12 months ending with the day on which M gives notification of a disclosable pecuniary interest;

"relevant person" means you (as a member) or your spouse or civil partner; a person with whom you are living as husband and wife; or a person with whom you are living as if you were civil partners;

"securities" means shares, debentures, debenture stock, loan stock, bonds, units of a collective investment scheme within the meaning of the Financial Services and Markets Act 2000 and other securities of any description, other than money deposited with a building society.

# **DISCLOSABLE PECUNIARY INTERESTS**

Subject	Prescribed description
Employment, office, trade, profession or vocation	Any employment, office, trade, profession or vocation carried on for profit or gain
Sponsorship	Any payment or provision of any other financial benefit (other than from the Council) made or provided within the relevant period in respect of any expenses incurred by the member in carrying out duties as a member, or towards the election expenses of the member. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992(a).
Contracts	Any contract which is made between the relevant person (or a body in which the relevant person has a beneficial interest) and the relevant Council—  (a) under which goods or services are to be provided or works are to be executed; and  (b) which has not been fully discharged.
Land	Any beneficial interest in land which is within the area of the relevant Council.
Licenses	Any licence (alone or jointly with others) to occupy land in the area of the Council for a month or longer
Corporate tenancies	Any tenancy where (to the member's knowledge)  (a) the landlord is the Council; and (b) the tenant is a body in which the relevant person has a beneficial interest
Securities	Any beneficial interest in securities of a body where—  (a) that body (to the member's knowledge) has a place of business or land in the area of the Council; and (b) either—  (i) the total nominal value of the securities exceeds £25,000 or one hundredth of the total

issued share capital of that body; or (ii) if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which the relevant person has a
beneficial interest exceeds one hundredth of the total issued share capital of that class.



# A healthy system of democratic leadership and accountability

As councillors for the Borough in 2015 we understand the special responsibilities we bear. The Council must improve and we are confident that improvement has begun. The Council needs to increase public confidence. As councillors we need to demonstrate we are learning from the past and mindful of the high standards we set for ourselves and that others demand.

Councillors have a number of roles. We need to be accessible and approachable to our ward constituents, whether they voted for us or not, and willing to ensure the Council hears and responds to their needs appropriately. We need to help increase local communities' ability and willingness to pull together and find local solutions to common problems. We need to lead and scrutinise the service delivery of the paid staff. And we want to plan for the future of the Borough and make decisions about the best ways to increase prosperity, ensure wellbeing and provide opportunities.

We believe politics is about debate and sometimes argument. Such debate helps the Council decide what to do and how to do it. We are currently debating how to organise ourselves within the council but however this is determined all councillors have both individual, Group and collective responsibilities. We know that political arithmetic matters. A Party with a majority can expect to win votes if it agrees on a course of action. Minority parties accept this. In return all parties accept they should seek to find common cause where they can whilst disagreeing where they think they must.

We want a reputation as councillors who are credible, responsible and self-critical. As part of this we have come together on a cross-party basis to discuss a new local code, in which we commit to high standards, more specific and detailed than the national code of conduct which binds all councillors. This local code should therefore be read as supplementing that document which already outlaws bullying, requires close attention to conflicts of interest, holds us to keep private matters confidential and commits us to the seven principles of public life.

In many ways this code breaks no new ground. Our councillors live these standards every day. But we recognise that by writing these standards down we show how serious we are about our personal and Group self-discipline.

This is what we want to do:

#### Be respectful

- 1. Always remember the importance of those individuals and communities who need the council's services.
- 2. Ensure our words and actions are free from prejudice and improper discrimination.
- 3. Get the basics right and be courteous and reliable in all our dealings with the public.
- 4. Understand the legal requirements on the Council.

- 5. Always be mindful that we are responsible for other people's money.
- 6. Be clear with the staff of the council about our ambitions and expectations whilst treating them with respect.
- 7. Act, dress and carry ourselves in a way that invites others to respect our efforts.

#### Be imaginative

- 8. Be energetic and be ambitious; looking ahead to what needs to change.
- 9. Encourage others to take an interest in the Council.
- 10. Use evidence of what works elsewhere to improve our decision-making.
- 11. Advocate for those individuals and communities who need our help.
- 12. Widen the circle of those contributing to local life.
- 13. Never be complacent and try to learn from others and be open to new ideas.

### Be open-minded

- 14. Accept if we have got things wrong and try to put things right
- 15. Commit to personal development to improve our understanding, skills and confidence.
- 16. Challenge those who fall below the high standards we believe in.
- 17. Avoid giving personal criticism, whilst being willing to vigorously debate ideas and principles
- 18. Resist taking offence too easily, recognising that politics requires resilience.
- 19. Understand our personal accountability and engage with the press and others to explain our work
- 20. Escalate any individual concerns responsibly, using agreed systems of the Council.



Public Report Standards and Ethics Committee

### **Committee Name and Date of Committee Meeting**

Standards and Ethics Committee – 18 June 2020

# **Report Title**

A Review of Concerns Raised Pursuant to the Whistleblowing Policy

# Is this a Key Decision and has it been included on the Forward Plan?

# **Strategic Director Approving Submission of the Report** N/A

### Report Author(s)

Stuart Fletcher, Deputy Monitoring Officer/Service Manager, Legal Services 01709 823523 or stuart.fletcher@rotherham.gov.uk

#### Ward(s) Affected

Borough-Wide

#### **Report Summary**

A report regarding concerns raised pursuant to the Whistleblowing Policy and the actions taken to address these matters.

#### Recommendations

1. That the Committee notes the Whistleblowing concerns raised over the previous year and the actions taken to address these matters.

#### **List of Appendices Included**

Appendix 1 Schedule of Whistleblowing Concerns

### **Background Papers**

None

# Consideration by any other Council Committee, Scrutiny or Advisory Panel None

#### **Council Approval Required**

No

#### **Exempt from the Press and Public**

The Appendix to this report will be considered in the absence of the press and public as being exempt under Paragraph 1 of Part 1 of Schedule 12A to the Local Government Act 1972 (as amended March 2006) (information relating to an individual).

# A Review of Concerns Raised Pursuant to the Whistleblowing Policy

#### 1. Background

- 1.1 This report provides an overview of the Whistleblowing cases which have been received over the past year.
- 1.2 A description of the concerns received over the past year, along with the relevant action to address these matters is at Appendix 1. This is appropriately anonymised in order not to identify the Whistleblower, pursuant to the policy in respect of confidentiality.

# 2. Key Issues

- 2.1 Matters reported are described within Appendix 1. It is important for there to be oversight of matters being reported pursuant to the Whistleblowing Policy.
- 3. Options considered and recommended proposal
- 3.1 Recommendations have been referred to above.
- 4. Consultation on Proposal
- 4.1 N/A
- 5. Timetable and Accountability for Implementing this Decision
- 5.1 N/A
- 6. Financial and Procurement Advice and Implications
- 6.1 Any work undertaken by Legal Services in dealing with this matter is within the budget for Legal Services.
- 7. Legal Advice and Implications
- 7.1 The Council has a statutory duty to provide an appropriate Whistleblowing Policy and arrangements for dealing with concerns raised through the policy.
- 8. Human Resources Advice and Implications
- 8.1 None.
- 9. Implications for Children and Young People and Vulnerable Adults
- 9.1 None.
- 10. Equalities and Human Rights Advice and Implications
- 10.1 The Whistleblowing Policy is available to all employees, workers and contractors of the Council.

# 11. Implications for Partners

11.1 None.

# 12. Risks and Mitigation

12.1 There is a risk that if serious misconduct is not reported pursuant to the Whistleblowing Policy, serious issues will not be appropriately investigated and addressed.

# 13. Accountable Officer(s)

Bal Nahal, Head of Legal Services

Report Author: Stuart Fletcher, Deputy Monitoring Officer/Service Manager,

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This report is published on the Council's website.

By virtue of paragraph(s) 1 of Part 1 of Schedule 12A of the Local Government Act 1972.

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Public Report Standards and Ethics Committee

#### Name of Committee and Date of Meeting

Standards and Ethics Committee – 18 June 2020

#### **Report Title**

Standards and Ethics Committee - Consideration of Complaints

Is this a Key Decision and has it been included on the Forward Plan?

# **Strategic Director Approving Submission of the Report** N/A

# Report Author(s)

Stuart Fletcher, Service Manager (Commercial and Property), Legal Services, 01709 823523 or stuart.fletcher@rotherham.gov.uk

#### Ward(s) Affected

Borough-wide

#### **Executive Summary**

A report updating the Committee on the Complaints received against Members of the Council, and Town and Parish Councillors alleging a breach of the Code of Conduct.

#### Recommendations

That the Committee notes the Complaints received, and the actions taken to deal with those complaints, pursuant to the Standards and Ethics Committee Complaints Procedure.

#### **List of Appendices Included**

Appendix 1 Schedule of Complaints and actions taken

### **Background Papers**

None

# **Consideration by any other Council Committee, Scrutiny or Advisory Panel**None

#### **Council Approval Required**

No

# **Exempt from the Press and Public**

The Appendix to this report will be considered in the absence of the press and public as being exempt under Paragraph 1 of Part 1 of Schedule 12A to the Local Government Act 1972 (as amended March 2006) (information relates to an individual).

# Standards and Ethics Committee - Consideration of Complaints

#### 1. Background

- 1.1 A Schedule of complaints received and actions taken in respect of those complaints is at Appendix 1.
- 1.2 As the schedule includes unproven allegations, it is anonymised in order to prevent identification of the relevant subject member.

### 2. Key Issues

2.1 The nature of each complaint is set out in the Schedule at Appendix 1. Any common themes arising from the Committee's overview of complaints should be identified. Further the members of the Committee may make suggestions in relation to means of addressing common issues which arise in the complaints.

# 3. Options considered and recommended proposal

3.1 Options for dealing with the complaints are set out in the Complaints Procedure and the action taken in respect of each complaint is set out in the Schedule.

#### 4. Consultation

4.1 One of the Standards and Ethics Committee Independent Persons is consulted in respect of each complaint.

## 5. Timetable and Accountability for Implementing this Decision

5.1 N/A

#### 6. Financial and Procurement Implications

6.1 The officer time in dealing with these complaints is met within existing Legal Services resources.

### 7. Legal Implications

7.1 The Council and the Standards and Ethics Committee have a statutory duty to promote and maintain high standards of conduct. Pursuant to the Localism Act 2011, the Council is required to adopt an appropriate Code of Conduct and arrangements for the investigation of allegations of breach of the Code of Conduct.

#### 8. Human Resources Implications

8.1 None

## 9. Implications for Children and Young People and Vulnerable Adults

9.1 None

- 10. Equalities and Human Rights Implications
- 10.1 None
- 11. Implications for Partners and Other Directorates
- 11.1 None
- 12. Risks and Mitigation
- 12.1 None
- **13.** Accountable Officer(s)
  Bal Nahal, Head of Legal Services

# Appendix 1

Schedule of Complaints

By virtue of paragraph(s) 1 of Part 1 of Schedule 12A of the Local Government Act 1972.

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